

Contents lists available at ScienceDirect

Waste Management

journal homepage: www.elsevier.com/locate/wasman



Sustainability assessment and prioritisation of e-waste management options in Brazil



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ARTICLE INFO

Article history: Received 30 September 2015 Revised 11 January 2016 Accepted 26 January 2016 Available online 4 February 2016

Keywords: Waste electric and electronic equipment Reverse logistics Multicriteria decision analysis Composition of probabilistic preferences Life cycle assessment Sustainability assessment

ABSTRACT

Brazil has an increasing rate of e-waste generation, but there are currently few adequate management systems in operation, with the largest share of Waste Electrical and Electronic Equipment (WEEE) going to landfill sites or entering informal chains. The National Solid Waste Policy (2010) enforces the implementation of reverse logistics systems under the shared responsibility of consumers, companies and governments. The objective of this paper is to assess sustainability and prioritise system alternatives for potential implementation in the metropolitan region of Rio de Janeiro. Sustainability criteria and decision alternatives were defined by elicitation of stakeholders. The adopted multicriteria approach combines Life Cycle Assessment with qualitative evaluations by a small sample of regional experts with knowledge of the problem. The recommended system consists of a hybrid WEEE collection scheme with delivery points at shops, metro stations and neighbourhood centres; a pre-treatment phase with the involvement of private companies, cooperatives and social enterprises; and full recycling of all components in the country.

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1. Introduction

Adequate e-waste management is still a challenge in most parts of the world, especially in developing countries. It is estimated that Brazil generated 3.8 kg of Waste Electrical and Electronic Equipment (WEEE) per capita in 2008 (Araújo et al., 2012), and 7 kg/capita in 2014 (StEP, 2015). This may be less than Mexico's 2014 generation rate (8.2), but it is more than the other BRICS countries, with the exception of Russia (China 4.4 kg/capita, India 1.3, South Africa 6.6, Russia 8.7) (StEP, 2015). Despite such a rapidly increasing generation rate, only a few adequate WEEE management systems are currently operating in the country. A large share of the e-waste produced is still disposed mixed with household waste and is destined for landfill sites, or informal chains operated by waste pickers, cooperatives and scrap dealers. The estimated recycling rate for the country is 2% (Bandini, 2009 apud Araujo, 2012).

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In Rio de Janeiro city, the composition of collected household waste in 2012 indicated that 3.7 k tonnes of WEEE were sent to landfill sites (COMLURB, 2013), wasting valuable and non-renewable resources with considerable environmental risks. It is known that rough recycling techniques like burning cables and acid leaching are commonly applied by the informal sector in the country (Souza, 2014; Lundgren, 2012). This is an insalubrious and inefficient practice to recover materials. In addition, the country seems to be an illegal receiver of e-waste from developed countries in North America (Lundgren, 2012). Illegal and informal activities are also responsible for a large amount of Electrical and Electronic Equipment (EEE) consumed in the country; in 2014 non-official markets accounted for 1.5 million purchased computers, corresponding to 15% of the total for the year, and 35% of desktops (ABINEE, 2015).

In order to tackle those issues and to implement adequate e-waste management, the Brazilian Solid Waste National Policy – PNRS (Brazil, 2010) enforced the implementation of WEEE reverse logistics under the shared responsibility of EEE producers, importers, distributors and retailers (direct chain), with broader responsibilities of governments and other actors. In order to implement reverse logistics, those EEE direct chain actors must analyse

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different WEEE reverse logistics options, assess technical and economic feasibility, and propose a model satisfying the objectives and principles defined in the Policy as far as possible, which include the protection of public health and environmental quality; incentivising the recycling industry and resource recovery; integrating waste management; making the articulation of the different sectors; promoting operational and financial sustainability; giving stimulus to Life Cycle Assessment, and to the integration of waste pickers' cooperatives (Brazil, 2010). Proposals of WEEE reverse logistics systems have been submitted by those actors to a council of related Federal Ministries, headed by the Ministry of the Environment (MMA), which is entrusted with analysing, suggesting alterations and selecting the model to be implemented in the country. By August 2013 four proposals had been received, but due to the complexity of these multiple interests as well as the complexity of the decision problem, namely the tasks of building a coherent set of criteria and to evaluate and compare system alternatives, two years later there was still no approved final model. Proponents pointed out some issues that still needed to be addressed, such as: the implementation of a clearly communicated recycling fee; the control of imported electronic products and the simplification of WEEE transportation and WEEE ownership (Brazil, 2015).

PNRS stimulates this decision process to be reproduced at lower government levels. For instance, a São Paulo state resolution calls for industry to introduce WEEE reverse logistics proposals. Commitments must be signed by the end of 2015 (Sao Paulo, 2015). Local government resolutions are essential because municipalities are legally responsible for Municipal Solid Waste Management (MSWM) and because reverse logistics systems must be aligned with the mandatory Municipal Waste Management Plans. The Brazilian National Solid Waste Plan (PLANARES) targets indicate that the implementation of PNRS waste management strategies must start first with the largest cities, with progressive expansion to the smallest ones.

Adequate WEEE management implementation should consider a set of sustainability criteria, aligned with both the PNRS objectives and context-specific stakeholder values. Souza et al. (2015) elicited the perspectives of stakeholders involved in the Brazilian WEEE context and specifically in Rio de Janeiro, and using decision science techniques derived a set of relevant social and economic criteria to support this particular decision. These criteria were: social inclusion; employment and generation of income; professional development; health risks and working conditions; workers access to education and healthcare; system feasibility and efficiency; population awareness and adhesion to reverse logistics; innovation and stimulus of new economic activities; and competitiveness of formal EEE products in regard to the informal ones.

Assessment of environmental performances needs a systematic approach which calculates impacts based on system modelling and resources flows along the different EEE/WEEE life cycle stages. Because of its capacity to analyse complex systems and a large amount of data, Life Cycle Assessment (LCA) has been widely applied in the context of waste management and particularly WEEE management. Besides this fact, there are still few LCA applications in Brazilian waste management.

Despite the need for relevant information to assess potential impacts of system alternatives and to make decisions on Brazilian e-waste management, there is a lack of an adequate database. Collection of primary data is often obstructive, especially in regional, local and organisational scales. A practical solution to facilitate such decision could be to promote the integration of Multicriteria Decision Analysis (MCDA) with LCA, qualitative evaluations of social and economic indicators. A robust approach to sustainability assessment and prioritisation of alternatives should be a multicriteria method that, among other features, allows for the adoption of

a life cycle perspective and for a non-compensatory integration of both quantitative and qualitative indicators (Cinelli et al., 2014).

Regarding qualitative assessment of waste management sustainability indicators. In some contexts the available sample of evaluators with proper knowledge of the problem may not be sufficient to enable statistical analyses of the qualitative and quantitative measures, but the intervention of human expertise must still be considered in the decision. This can be the case, for example, of technical councils that may be organised to evaluate local WEEE management systems in Brazilian cities.

The objective of this paper is to assess sustainability and prioritise system alternatives for e-waste management in the city of Rio de Janeiro, Brazil. Specific objectives are:

- to develop an approach and consult experts for qualitative evaluation of social and economic relative performances of the system alternatives:
- to build a multicriteria analysis model, adequate for cases with small samples of evaluators; and
- to integrate MCDA with Life Cycle Assessment and with qualitative social and economic assessment.

This paper builds upon previous studies of some of the authors, namely Souza et al. (2013), where e-waste management system alternatives for Brazil/Rio de Janeiro were identified based on stakeholder elicitation; and Souza et al. (2015), where a set of sustainability criteria for Brazilian/Rio de Janeiro e-waste management was derived from stakeholder perspectives. The present study targets e-waste management specialists and decision-makers in Brazil, and seeks to recommend a solution to the decision problem, leading to the implementation of an e-waste management system in Rio de Janeiro.

2. Background knowledge

2.1. E-waste management in the Brazilian National Solid Waste Policy

According to the National Solid Waste Policy (PNRS), consumers (both population and institutions) are responsible for disposing of their e-waste separately at adequate delivery points defined in Municipal Solid Waste Plans. Retailers and distributors are responsible for returning the products to producers and importers, who in turn have to provide adequate treatment and final disposal of refuse. PNRS (Brazil, 2010) permits that these actors formalise one or more management entities, which can outsource reverse logistics operations to private waste management companies, MSWM schemes, skilled cooperatives or social enterprises. PNRS stimulates involvement of cooperatives if they have adequate training, working conditions and environmental licences to perform the required activities.

Proposals of a WEEE reverse logistics system for the country should be presented to the Ministry of the Environment by producers, importers, distributors and retailers. The selected model must be formalised into a Sectorial Agreement (SA), a contract signed by all aforementioned parties. It can also be specific to State SA and to Municipal SA. The SAs have to detail, among other information:

- descriptions of the set of integrated activities by each participant in the reverse logistics system, in the processes of collection, storage, transport, recycling and final disposal, indicating:
 - technical recommendations at each stage;
 - criteria to install and operate delivery points;
 - adopted collection schemes;
 - procedures and responsibilities for sorting, reuse, recycling, treatment, and final disposal activities;

- possible hiring of waste pickers' cooperatives and associations;
- assessment of social and economic impacts of the reverse logistics system (Brazil, 2010).

2.2. E-waste management situation and feasibility assessment in Brazil

In order to structure the Sectorial Agreement, the Brazilian government previously requested a feasibility study (FS) of the WEEE reverse logistics implementation in Brazil (ABDI, 2012). This FS pointed out that Brazil produces around 1 million tonnes of WEEE per year and that around 4 thousand collection points in 2016 would be necessary in order to achieve around 70% of the collection rate. The FS also pointed out that Brazil has 94 WEEE recycling facilities, most of them in the state of São Paulo (Southeast of Brazil, the same region as the state of Rio de Janeiro). Due to the large geographical distances within Brazil, the installation of sorting units that store WEEE components before their transportation to recycling facilities was suggested. In order to optimise cost, the FS recommend that cities with more than 150 thousand inhabitants must have a sorting unit. In addition, the FS proposed a WEEE reverse logistics model coordinated by one or more management entity and divided in two stages:

- *Primary stage:* involves WEEE collection and transportation to sorting units. At this stage, the consumer should dispose of small devices in collection points available at EEE shops. The industry, importer or management entity should provide door collection of large devices. The commerce or management entity is responsible for storing WEEE collected and transporting it to sorting units.
- Secondary stage: involves WEEE storage and transportation from sorting units to recycling facilities and final disposal. The management entity should coordinate the sorting units and the transportation to recycling facilities.

The FS discussed alternatives and made recommendations in eight key modelling variables: sources of resources for implementation: responsibility for orphan products (from illegal or informal markets); targets for recovery and recycling; level of responsibility of the public administration; WEEE hazardousness classification; reuse in the reverse logistics system; WEEE sorting by brands; proportional responsibility for WEEE; and competition model. Their recommendations were, respectively: shared costs by the actors in the EEE chain (from industry to consumer); no recommendation for orphan products; recycling target is 100% of products declared by the SA signed companies; government will be responsible for providing resources for research, infrastructure and campaigns; WEEE should be treated as non-hazardous but only be dismantled by recyclers; delivery points and consumer service should be made available to organise the reuse chain; WEEE should be monitored by sampling at the sorting units for identification of orphans, data checking and reporting to authorities; cost share for each producer is defined in proportion with their relative sales in the previous year; and stimulating competition among several management entities created by partnerships of producers and importers.

The FS was the base for a call for SA proposals to be presented by producers, importers, distributors and retailers. The Ministry of Environment received 11 proposals in 2013, but only 4 were accepted for evaluation (Veloso, 2015).

2.3. Existing studies in Brazilian e-waste management

There is increasing interest in developing studies on Brazilian WEEE management, but there are currently few published studies on this topic. Araújo et al. (2012) proposed a model to estimate WEEE generation and applied it at national-level using primary

data from the EEE market. Franco and Lange (2011), using a survey of householders' behaviour, estimated the WEEE generation in the city of Belo Horizonte and tracked the current flows, identifying that most is either donated, kept or sold.

Trying to describe the current situation, Saavedra and Ometto (2012) identified some existing initiatives referring to state legislation, social and digital inclusion and recycling companies. Oliveira et al. (2012) provided an overview on current e-waste management practices in the country, highlighting the need for a well-defined model, the existence of a cascade reuse market, the lack of companies for complete e-waste recycling (PCBs are exported), the need for an efficient collection scheme, and the need to include waste pickers. Ongondo et al. (2011) added the evidence of WEEE being dumped. Quariguasi Frota Neto and Van Wassenhove (2013) found that existing WEEE take-back initiatives in the country are led by large multinational manufacturers, but are less advanced than those performed.

Focusing the development of solutions for the e-waste problem in the country, Pimentel et al. (2013) presented a research project, called Ambientronics, which aims at technological development to support the Brazilian recycling industry. Chatterjee and Kumar (2009) proposed an outsourcing model which integrates nonformal operators in collection, disassembly and segregation of e-waste, whereas formal actors process PCBs for resource recovery. Campos et al. (2014) highlighted the relevance of creating a 5R network – Reduce, Redesign, Recycle, Reuse and Repurpose. Hirayama and Saron (2015) analysed the composition of Brazilian waste computer equipment (WCE) and concluded that implementation of stricter regulations for identification of thermoplastic polymers in WCE in Brazil is an important step for successful mechanical recycling of these materials.

Other studies discussed Brazilian legal framework in comparison to other countries. These highlighted the need for national and global standardisation (Sant'Anna et al., 2014), the limitation of the PNRS in just requiring implementation of reverse logistics without an efficient management and control framework (Barboza et al., 2014), and the need for decisions from competent authorities observing diverging interpretations of legal stipulations and administrative procedures (Brandmann and Altvater, 2012). None of these identified studies focused on modelling and selection of an e-waste management model for the country or a city by sustainability assessment and prioritisation of alternatives.

2.4. LCA studies in WEEE management

Life Cycle Assessment (LCA) has been established as a technique to quantify the potential environmental impact using a systematic approach. LCA can provide objective indicators to compare processes or products, being an important tool in environmental management and pollution prevention (ISO, 2006). It has been widely applied in the context of waste management (Laurent et al., 2014a) and particularly WEEE management (Wäger et al., 2011; Bigum et al., 2012; Hong et al., 2015; among others). There are few LCA studies in Brazilian waste management (e.g. Mendes et al., 2003; Leme et al., 2014; Reichert and Mendes, 2014), and none specifically for Brazilian household WEEE (although Rubin et al., 2014 analyse a generic recycling system that could be applied in Brazil, as suggested by the authors).

Several studies have used LCA to analyse and compare different scenarios for e-waste treatment, aiming to support decisions, identify key factors and improve opportunities associated with all stages within a determined system boundary. Using LCA, Huisman et al. (2008) concluded that the implementation of the European WEEE Directive contributed to reducing environmental impacts in all categories evaluated. Emphasis is set on the reduction of 36 million tons of CO2 and 34 million tons of CFCs, which

are no longer discharged into the environment due to WEEE recycling.

Rubin et al. (2014) used global data to apply LCA and compare two processes for recovering copper from PCBs, both adopting mechanical and electrochemical processing. They concluded that the process which employs acqua regia (a combination of nitric and chloridric acid) had the best environmental performance. Because of the narrow scope of their LCA study, with little necessity for regional data like distances or local WEEE composition, this recommended solution can be employed in Brazil or elsewhere.

2.5. Qualitative sustainability assessment of waste management

There are just a few studies adopting qualitative evaluations in waste management, most of which are relatively recent. They are essentially based on the application of survey questionnaires to a sample of specialists or stakeholders (Glew et al., 2013; Khalili and Ehrlich, 2013; Nichols et al., 2013), or judgment by the analysts based on observation of the context (Troschinetz and Mihelcic, 2009; Manhart, 2011; Al Sabbagh et al., 2012).

Specifically in the context of e-waste management, Manhart (2011) assessed a reference (baseline) and two alternative scenarios for an international recycling cooperation between developing and developed countries: in the baseline, e-waste generated in low-income countries undergoes crude recycling and uncontrolled disposal; in the first scenario, e-waste components containing valuable metals are exported from developing to developed countries for resource recovery; and in the second scenario, low-income countries import e-waste from developed ones for pre-treatment, and then export it back for recovery of precious metals. Some of these scenarios are rather similar to the alternative systems analysed in the present study (Section 3.1). Qualitatively evaluating the scenarios by own judgment, based on the study of context information, the author concluded that Scenario 1 allows for "better management of hazardous substances, higher recycling rate of scarce and valuable metals, reduced pressure on mining, lower GHG emissions, income generation for the urban poor, and investments into social and environmental standards".

2.6. MCDA sustainability assessment in waste management

There is a remarkable number of publications on the use of MCDA in waste management decision problems. Soltani et al. (2015) carried out a literature review of MCDA applications in MSWM, identifying 68 references published up to 2013. Additionally, we could identify another 27 articles from 2014 and 2015 (searched at Scopus in 4/Sep/2015). Probably the most common MSWM decision problem analysed with MCDA is the location of facilities and landfills (as studied by Liu et al., 2013; Eiselt and Marianov, 2015; Hamzeh et al., 2015).

Among the 68 studies identified by Soltani et al., only 26 have acknowledged multiple stakeholders using MCDA, mainly for assigning weights to criteria. Most of these stakeholders were experts (69% of the 26 papers), governments or municipalities (62%) and public or residents (50%). Most of the papers adopted a popular MCDA method called AHP (34 of total studies and 15 with stakeholders), which is an aggregative and compensatory method, whilst other MCDA methods were used in 15 papers with stakeholder consultation. In this case, the methods PROMETHEE and ELECTRE, which are not compensatory, were used respectively in 1 and 3 papers. Although less commonly used, noncompensatory methods (in which the criteria are not aggregated in a single synthetizing criterion) are preferable when assessing sustainability, because they enforce a strong sustainability approach (for instance, a good economic performance cannot com-

pensate a bad environmental or social performance) and because they can handle uncertainty (Cinelli et al., 2014).

There are just a few studies of MCDA applications in WEEE management. Rousis et al. (2008) used PROMETHEE to examine 12 alternative WEEE systems for Cyprus, and concluded that the best option is "partial disassembly and forwarding of recyclable materials to the native existing market and disposal of the residues at landfill sites". In this study, the scores were attributed by the analysts and validated by experts. Gamberini et al. (2010) analysed alternative WEEE transport routes in a region of Italy, evaluated with LCA and technical parameters, and ranked using fuzzy optimisation. Wibowo and Deng (2015) also adopted a fuzzy approach, aiming to evaluate e-waste recycling programs in Sri Lanka by consulting a group of three decision makers. Each one evaluated the alternatives considering four criteria, representing the three sustainability dimensions and a technical category. The evaluations were measured on a qualitative 5-point scale from Very Poor to Very Good. The best ranked program was "Recovery of precious metals and other recyclable materials such as metals, plastic from e-waste". A problem with this approach is that the decision criteria are too broad and may lead to high subjectivity, whilst an advantage is the ability to handle subjectiveness and imprecision of qualitative evaluations.

Specifically regarding Brazilian WEEE, Guarnieri et al. (2014) proposed an MCDA framework to the problem of selecting third-party reverse logistics providers. The proposed model comprehended the following criteria categories: logistics, financial, capacity/infrastructure, value added services to customers, alliances with suppliers, and environmental issues. It is not proposed as either a method for performance evaluations, nor as an MCDA approach to prioritise the alternatives.

Among the identified studies in WEEE MCDA, the most similar to the present research was proposed by Wibowo and Deng (2015), because it worked with a small sample of evaluators (decision makers) and with qualitative indicator performances estimated by the decision makers using predefined scales. The study of Gamberini et al. (2010) is similar to the present in the aspect of integrating LCA evaluations with other performance indicators in an MCDA approach. The principal differences are associated with the decision problem analysed, the sustainability criteria and the approaches adopted for MCDA qualitative evaluation (ours are described in Section 3).

2.7. The relevance to waste management of combining MCDA and LCA

LCA, qualitative assessment and MCDA are innovative, powerful tools to improve waste management practices. The Brazilian National Solid Waste Policy mentions explicitly the objective of stimulating LCA implementations and implicitly the need for qualitative assessment by social actors. MCDA is not mentioned, but could be an appropriated tool for obeying its principle that, when managing solid waste systems, "a systemic view that considers environmental, social, cultural, economic, technological, and Public Health variables" should be adopted.

The three previous sections showed that there is vast literature underlining the specific role of each of these tools in waste management. Kiddee et al. (2013) has highlighted the usefulness of LCA to ameliorate most e-waste problems to human health and the environment, admitting nevertheless, that it must be complemented by other tools in order to enhance the decision robustness. Troschinetz and Mihelcic (2009) explored the benefits of using qualitative data when there is a lack of numeric indicators to evaluate performances of waste management systems. Wibowo and Deng (2015) concluded that MCDA is an effective and efficient approach to evaluate the performances of alternative e-waste recycling programs in a specific situation. It is a complex and challeng-

ing problem, as it involves "several decision makers and multiple evaluation criteria with the presence of subjective and imprecise assessments".

The present paper looks for an integrated approach combining those three tools, which represents an innovation in WEEE theory and practice. Such an integrated approach offers an interesting potential solution to the current challenge of incorporating all dimensions of sustainability in waste management decisions. Some authors have already anticipated the importance of this integration. Munda (2008) argues that every sustainability assessment approach is based on some form of multicriterial aggregation, explicit or not. For Cinelli et al. (2014), sustainability assessment must happen in a structured, transparent and reliable way and MCDA can largely contribute to this; moreover, they stress that an adequate MCDA method for this purpose should be able to integrate LCA and qualitative indicators. When adopting the strong sustainability paradigm, such integration should not involve a compensatory aggregation of the criteria (Valle and Clímaco, 2015).

3. Materials and methods

3.1. Alternative scenarios under evaluation

The alternative WEEE systems considered for implementation in Rio de Janeiro are based on the previous mapping by Souza et al. (2013). The baseline scenario A (Fig. 1) corresponds to the existing collection and to the treatment activities for WEEE generated in Rio de Janeiro, with emphasis on informality and landfilling. As there is no available data that indicates the total amounts of WEEE collected and processed by the existing chains (besides the landfill waste composition), the WEEE flows represented in the baseline scenario were assumed but may not correspond to reality. Rather, this scenario is relevant for assessment because it allows for perceiving the relative importance of informality and landfilling to sustainability performances.

All the other four scenarios analysed (B1, B2, C1 and C2) consider the same hybrid solution for WEEE pre-treatment, consisting of 20% of WEEE being sorted and dismantled by social enterprises and skilled cooperatives, and 80% by formal WEEE recycling com-

panies. No informality takes place in these scenarios; cooperatives involved are adequately trained and licensed. These scenarios also consider that most WEEE components are adequately recycled regionally, assuming that recycling plants are located around São Paulo (ABDI, 2012). Some functional appliances and components are refurbished by a social program in a model similar to the *Fábrica Verde* (Green Factory), a Rio de Janeiro governmental social project (suspended early 2015) that offered training to youngsters from favelas in computer dismantling, refurbishment and maintenance. Refurbished computers were donated to NGOs and favela communities.

Alternatives B1 and B2 (Fig. 2) have a collection scheme based on WEEE delivery only at EEE shops. In B1 PCBs are exported for recycling in Europe, whilst in B2 all components are recycled regionally.

C1 and C2 (Fig. 3) consider a hybrid collection scheme with delivery points at EEE shops, metro stations and neighbourhood stations. C1 and C2 differ in the same way as B1 and B2.

3.2. LCA modelling

The LCA model used in this research was developed and is described, seeking to satisfy the recommendations by Laurent et al. (2014b) for LCA applications in waste management. It also satisfices the guidance of ISO 14040 (ISO, 2006).

LCA was applied to evaluate and compare the environmental performances of the alternative systems proposed in Section 3.1 (goal of the study). The functional unit was 1 ton of WEEE (Swiss mix as reported in SWICO, 2013).

Because there is limited information about current e-waste flows and processes as currently occurring in Brazil, this study used international data mostly from the Ecoinvent database (Hischier et al., 2007) and others (SWICO, 2013; Hong et al., 2015). The modelling also adopted assumptions in the representation of Brazilian e-waste treatment processes. Table 1 summarises the data used, model assumptions and sources of data.

The distance of 150 km adopted as a pattern in all transport processes is a standard used in the Ecoinvent database when there is no detailed local data. A sensitivity analysis was applied to all variables marked with "Own Assumption" Table 1, with a variation

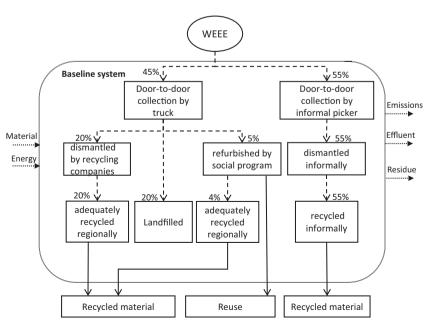


Fig. 1. Baseline system with respective WEEE flows.

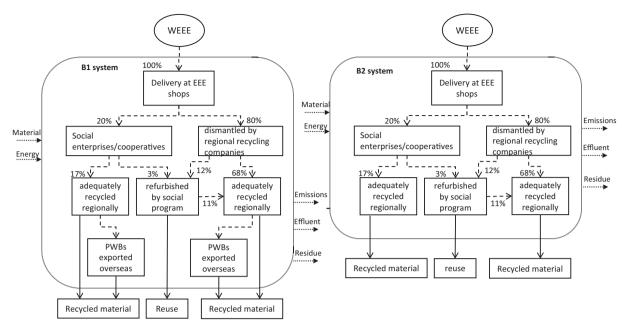


Fig. 2. B1 and B2 alternative systems with respective WEEE flows.

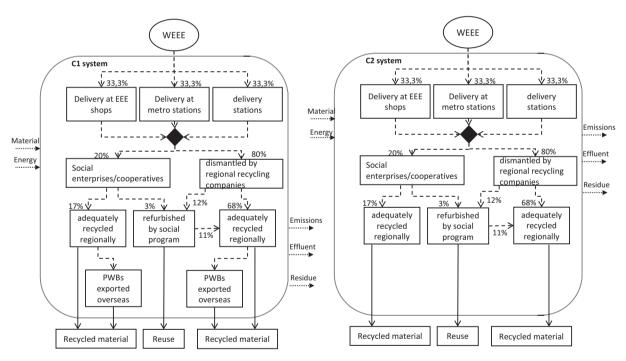


Fig. 3. C1 and C2 alternative systems with respective WEEE flows.

of 50% in the values. There was no allocation of impacts, but EcoInvent usually adopts the economic allocation.

In order to support LCA data analysis and interpretation, this study used SimaPro® 8.1, a piece of software that supports various Life Cycle Inventory (LCI) databases. Among the Life Cycle Impact Assessment (LCIA) methods provided by the software, CML (Center of Environmental Science of Leiden University) has been chosen to classify and characterise inputs and outputs from the e-waste treatment process (e.g. energy, transportation, emissions, etc.) into potential environmental impacts. The impact categories adopted are in line with previous WEEE LCA applications found in literature

(Section 2.3). These are: Abiotic Depletion (and Fuels); Global Warming; Human Toxicity; Ecotoxicity (Fresh Water, Marine, Terrestrial); and Acidification.

3.3. Qualitative assessment of social and economic indicators

3.3.1. Social and economic impact categories

The social and economic impact categories assessed in this study are those previously defined in Souza et al. (2015). These categories were defined specifically for the decision problem under study, based on the elicitation of Rio de Janeiro and Brazilian stake-

 Table 1

 LCA model input data, assumptions and sources.

Process	Data used and assumptions	Source
Door-to-door collection by truck	Assumed 150 km between home and recycling companies with small truck	Own assumption
Door-to-door collection by	Assumed work labour has	Own
pickers	no environmental impact	assumption
Delivery at EEE shops	Assumed 150 km between	Own
collection	delivery points and	assumption
Delivery at metro	recycling companies with	
stations	medium truck	
Delivery at delivery points		
Dismantled by recycling	Assumed manual	SWICO (2013)
company	disassembly of e-waste in	
	parts and material as	
	reported by the SWICO	
	organisation	
Refurbishment by social program	Data collected at Fabrica	Collected by the
	Verde social program in Brazil which refurbished	authors
	computers for donation	
	(15% of e-waste received)	
Informal dismantling	Assumed Chinese data with	Hong et al.
Informal recycling	no treatment at end-life	(2015)
, ,	disposal	
Adequately recycled	Assumed European data	Hischier et al.
regionally	from Ecoinvent database for	(2007) and
Social	dismantling companies. In	Hong et al.
Enterprises/cooperatives	case of regional PWB	(2015)
	recycling, Chinese data was used with treatment of end-	
	life disposal	
PWB recycling exported	Assumed European data for	Hischier et al.
overseas	recycling with use of	(2007) and
	pyrometallurgical process	Classen et al.
	to recycle PWB and recovery	(2009)
	metals	
Landfill sites	Assumed European data for	Doka (2009)
	landfilling with inert	
	material	

holders directly involved with the WEEE context. Table 2 summarises the social and economic impact categories together with respective indicators under evaluation.

3.3.2. Specialists sample, process of inquiry and data compilation

The set of social and economic indicators was evaluated individually by a group of five experts. All of them are from universities or research institutes in Rio de Janeiro and São Paulo, and all of them have published in the areas of Brazilian waste management, WEEE and/or waste Life Cycle Assessment, in indexed international journals. For the purposes of this research, this group works as a consultancy team for the decision-maker – the WEEE management entity or the municipality. This way, the framework for decision-support, except for the LCA model, is completely based on the perceptions and judgments of regional stakeholders and experts.

The number of experts selected is aimed at the minimum possible evaluations to make a mathematical analysis acceptable. The mathematical approach used is explained in Section 3.4. The present study adopted a decision context where few experts with knowledge of the problem are available to make qualitative evaluations, in order that the approach can be replicated in other critical decision situations.

The inquiry process consisted of either face-to-face or online interviews. In the first case, evaluations were made in writing, whilst in the second case a Word file is used. First, the system alternatives and the sustainability categories were presented to the evaluators. Furthermore, they also have had the opportunity to clarify possible doubts and to validate these decision parameters.

Table 2Sustainability impact categories and indicators evaluated in this study. Source: Adapted from Souza et al. (2015)

Categories		Indicators
Economic	System feasibility System efficiency	Direct and indirect costs – total Profit and avoided costs – total Amount of e-waste with adequate treatment/total collected Balanced demand/capacity of the
	Population awareness and adhesion to reverse logistics Innovation and generation of new economic activities	system Number of citizens and companies delivering E-WASTE to formal collection points Number of recently created companies within the e-product and e-waste chains Number of companies within the EEE and E-WASTE chains with innovation recognised by the Brazilian Ministry of Science and Technology
	Competitiveness of formal products in regard to informal ones	Increase in prices of formal e- products due to increased costs by formal e-waste reverse logistics Growth of the informal market (e- products and e-waste)
Social	Social inclusion	Number of e-waste workers and relatives provided with social and psychological assistance Number of new e-waste workers that come from such groups: women; informality; prison; slums; alcoholism; drug addiction; crime; physical and mental disabilities
	Formal employment Generation of income	Number of formal e-waste workers Average income of e-waste workers – formal and informal
	Opportunity for professional development	Number of workers that undertook professional training and refresher courses
	Health risks and working conditions	Number of e-waste workers (formal and informal) working in adequate conditions (equipment, protection, training) Occurrence of accidents at work and diseases directly related to the risks of the e-waste chain
	Access to healthcare	Number of e-waste workers and their relatives provided with health insurance
	Access to education	Number of e-waste workers and relatives with high level of education

Secondly, they were asked to evaluate the relative performances of alternatives for each criterion, according to their perceptions. For this evaluation, a continuous interval scale (Fig. 1a) was presented blank, indicating a direction of preference from the lower (–) to the higher (+) impact in each criterion. Evaluators had to mark the relative position of each alternative in that scale, taking into consideration the distances between alternatives themselves and the worst/best possible scores. An example of such evaluation by one of the consulted experts is presented in Fig. 4b.

The reason for using such a scale instead of the Likert scale – the five-point scale (Very Poor – ... – Very Good) is that it can be more intuitive to evaluators (alternatives are placed on the line as if they are in a "race"). It is also possible to translate the data into a Likert scale by defining thresholds.

After obtaining evaluations from the consulted experts, the relative distances of alternatives in the scales were measured with a rule, and normalised in the form percentage of the total length of the line. Normalisation also involved the correction of preference

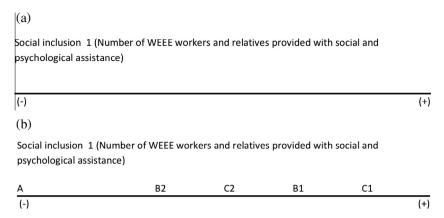


Fig. 4. Example of the evaluation scale used for qualitative assessment. (a) Blank scale. (b) Filled evaluation by an expert.

directions in the form of 0% to the worst and 100% to the best possible performances. Data provided by all experts were compiled in Excel tables.

3.4. Multicriteria analysis: composition of probabilistic preferences

The present study required a MCDA approach refusing the possibility of bad performances being compensated by good performances (i.e., non-compensatory), allowing the integration of qualitative and quantitative indicators, and permitting a reasonably trustworthy analysis of qualitative evaluations by a small sample of specialists. A good option is the recently developed Composition of Probabilistic Preferences (CPP). CPP is a MCDA approach which takes into account imprecise measurements. Evaluation of an alternative is given by the probability of such alternative being the best or the worst in comparison to all other alternatives.

The main steps in CPP are: (a) defining the criteria and the alternatives; (b) transforming the initial evaluations into probabilistic distributions; (c) calculating probabilities of preference for each alternative; and (d) obtaining the global preferences. This method is fully described in Sant'Anna (2015).

In CPP, the required input data are the preference evaluations, in our case established by five experts, as outlined above. When scores of alternatives in each criterion are obtained by those evaluations, the sets of measurements for a same alternative can be treated as samples of that distribution, and can be used to estimate all of its parameters. For the purposes of this study, the performance measurements by evaluators in the continuous scale were divided into nine preference classes, defined as profiles with stretched extremes and shrunk centrals, in order to avoid empty or too crowded classes, and thus making a better distinction of the alternatives.

A variation called CPP Beta was designed to analyse evaluations made by multiple experts. The beta distribution is applied to cases where asymmetry is assumed, thus permitting more flexibility in modelling the sample distribution. It also adopts an evaluation metric from 0 to 1, which is suitable to the scale adopted in the present study (Section 3.3). The density of the beta distribution is $f(x) = [(x-L)/(U-L)]^{\alpha-1}[(U-x)/(U-L)]^{\beta-1}/\text{Beta}(\alpha,\beta)$, for x varying between L and U and Beta denoting the beta function with positive shape parameters α and β . The standard beta distribution, with extremes 0 and 1, is obtained by substituting the observed x by (x-L)/(U-L). In the beta model, it is possible to model the gain in precision with the increase in the information, by fixing $\alpha + \beta = N$, denoting N as the number of experts. In this distribution the variance decreases with the sum of the parameters α and β (where α is f(x) times N, and β is (1-f(x)) times N).

The beta distribution is unimodal (has a single local maximum), which occurs for $\alpha > 1$ or $\beta > 1$. Assuming that the x_{ijk} for alternative

i according to criterion j are allowed to vary on bounded intervals (a_{ii}, b_{ii}) which are sufficiently far from L and U (0 and 1), the initial vector of evaluations $(x_{ij1}, ..., x_{ijN})$ gives rise to a unimodal standard beta distribution with shape parameters α_{ij} and β_{ij} . Theoretically, unimodality is desirable in CPP because the values obtained from experts' evaluations are a location around which the variable is distributed. Because the evaluation scale is a vector of observations, some experts will necessarily be attracted to extreme evaluations. If this is observed, distorting the expected unimodal shape of the beta distributions for many values for i and i, this attraction can be compensated by slightly dislocating the measures to the interval between 1/(N-1) and (N-2)/(N-1). For instance, unimodality is granted replacing x_{iil} by $[1 + (N-3)(x_{iil} - a_{ii})/(b_{ii} - a_{ii})]/(b_{ii} - a_{ii})$ (N-1). When N=1, 2 or 3, it is not possible to have 1/(N-1) <(N-2)/(N-1). Because of this, CPP beta requires a number of experts N > 3, in order to have a completely acceptable interval.

CPP calculates the following parameters: probabilities of preference of alternatives in each criterion, which are further combined in a final probability of preference; and the importance parameter of each criterion (capacity). Capacity is calculated to each possible subset of criteria. It is different from criteria weighting because there is not a fixed weight but combined values taking into account the relative importance of each criterion in a specific evaluation. The importance of each criterion is calculated by the Shapley index. Considering the possibility of interaction between sustainability categories, the preferences in each dimension can be combined into a final probability of preference with the use of the Choquet integral, which is a non-compensatory model (Grabisch et al., 2008).

In the present study, CPP Beta was modelled as following: (1) each dimension was assessed independently, assuming interaction between criteria, and using the Choquet integral to aggregate their respective probabilities of preferences; (2) the best alternative in each dimension was selected to the next stage; (3) the criteria which did not significantly distinguish between the selected alternatives were discarded; only the criteria where there was a minimum gap of 0.25 between at least two alternatives were selected for the next step; (4) the probabilities of preferences of selected alternatives (step 2) in the distinguishing criteria of the three dimensions (step 3) were aggregated, again with the use of the Choquet integral to admit interactions, in a final composition of probabilistic preferences.

4. Results and discussion

The environmental assessment of scenarios using LCA is summarised in Fig. 5. Scenarios B1 and C1, which performed best in most of the impact categories, are very similar to each other. B2

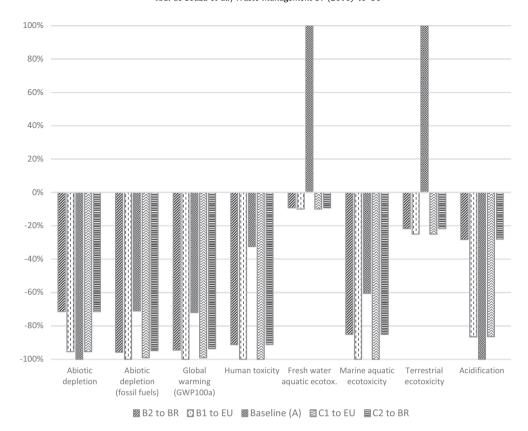


Fig. 5. Results of the LCA for the alternative WEEE system scenarios.

and C2 are also very similar. Scenario A (baseline) is the worst solution in almost all categories.

Observing the LCA results and sensitivity analyses, it is possible to conclude that WEEE collection and transport activities had little contribution to environmental impacts, in comparison to the recycling and treatment processes. Based on the life cycle perspective and restricted by the model assumptions (Table 1), all system alternatives present benefits in almost all environmental impact categories, except for system A in categories related to fresh water aquatic ecotoxicity and terrestrial ecotoxicity, which is related to contamination by inadequate disposal of hazardous material. Differences in the three ecotoxicity categories are explained by the large variations of characterisation factors of determined substances in the Life Cycle Inventory (e.g. Hydrogen fluoride has a 1E+7 highest impact potential for marine toxicity than for fresh water toxicity).

On the other hand, due to the large uncertainties, no available method is recommended to address marine and terrestrial ecotoxicity (JRC, 2011) and no conclusion should be taken about those categories. The large amount of copper, zinc and nickel released into soil in the informal recycling contributes to the major impacts on the fresh water toxicity in baseline system.

Results indicate that recycling PCBs in Europe is more positive to the environment than recycling regionally, considering the assumption that Brazil would adopt a technology similar to the Chinese (Table 1). We have to consider that Brazil is still developing a national technology to recycle PCBs, and when this technology and national data is made available, those results may be changed.

These results also point out that the collection scheme with WEEE delivery only at EEE shops is environmentally better than the hybrid scheme with metro and neighbourhood stations. The sensitivity related to assumed distances was analysed for 50% variation, and there was no significant difference (<5%) to the final LCA results.

The qualitative assessment of social and economic categories, as it could be expected, presented significant variations in the evaluations of the experts. This is mainly due to subjectivity in the interpretation of system alternatives and impact categories, though the inquiry process searches to minimise this effect with clear explanations.

CPP was applied to integrate the criteria within each dimension, using the Choquet integral, and the minimum and maximum probabilities of preference for each alternative in each criterion were calculated. Table 3 presents the results of this round. In the economic dimension, C1 and C2 were the best alternatives (class 7 of 9); in the social dimension, B2 is the most recommended system.

Applying CPP to the environmental dimension, B1 is the best-ranked alternative. In the social dimension, B2 is the best alternative, and in the economic assessment, C1 and C2 (economic) are the highest ranked alternatives (Table 4). These four alternatives were selected to the next assessment stage, which is the integration of the three dimensions, adopting only the criteria that provoked a considerable distinction of the alternatives in each dimension (at least 0.25 between two alternatives). Results of this final stage are summarised in Table 4.

Table 3Minimum probability of preference and classification of alternatives (in a 9-point scale) in the social and economic dimensions

System	Economic		Social		
	Min.	Rank	Min.	Rank	
A	0.04766	2	0.01798	5	
B1	0.01580	6	0.07203	6	
B2	0.05232	6	0.02254	7	
C1	0.00770	7	0.01625	5	
C2	0.06817	7	0.06190	5	

Table 4 Final ranking of alternatives.

System	Maximum probabilities of preferences (shapley values of criteria)					Final rank (%)	
	0.1621 Acidification	0.1546 Resource depletion	0.1885 System efficiency 2	0.1819 Innovation 2	0.1950 Social inclusion 2	0.1179 Health risks 2	
B1	18.60%	18.74%	13.82%	13.24%	12.88%	29.56%	21.73%
B2	36.04%	36.70%	12.84%	34.32%	24.89%	19.66%	33.41%
C1	16.10%	19.55%	33.80%	15.59%	21.27%	34.94%	29.04%
C2	29.27%	25.01%	39.54%	36.85%	40.95%	15.84%	38.36%

Adopting the CPP approach described in Section 3, C2 was considered the best WEEE management system to be implemented in Rio de Janeiro. This system consists of a hybrid WEEE collection system with delivery points at EEE shops, metro stations and neighbourhood centres, and comprehends recycling of all components (PCBs included) regionally in Brazil.

This solution is different than that proposed by Manhart (2011) for developing countries, which consisted of exporting PCBs to developed countries (more similar to B1 or C1). This can be explained by the different approaches adopted to assess the alternatives. Whilst the method by Manhart (2011) was based on the author's judgements in six decision criteria (Section 2.5), the current research adopted a framework fully based on stakeholder perspectives and experts evaluations, fully designed for the specific Brazilian context. On the other hand, B1 or C1 could be an intermediate step for WEEE management implementation in the country, before the installation of adequate technology to recycle PCBs.

The adopted methodology in this study can be considered adequate to the kind of problem that is under consideration – lack of data and few evaluators available. Positive points are the integration of LCA with qualitative evaluations, the assumption of interactions between criteria, the non-compensatory aggregation, and the presentation of results as probabilities of preference. A limitation of the approach is that N > 3 is a mathematical requirement for the equations, but does not guarantee as precise results as could be obtained with statistical inference and a larger sample of experts. This approach can be a feasible solution to similar decision-support problems with both quantitative data and qualitative assessment by a small sample of evaluators.

5. Conclusions

The present paper developed and applied an approach to prioritise alternative WEEE management systems in Brazil according to their sustainability performances, comprehending the integration of LCA with qualitative evaluations, and considering a small sample of evaluators. This multicriteria approach, which integrated LCA, CPP and qualitative measures, can be useful in cases where there is a lack of data and a small number of evaluators with knowledge of the problem. However, precision of results could only be ensured with the use of statistical inference, which requires a larger sample of respondents. So, it adds scientific value to waste management literature and practice by proposing a much needed method that integrates LCA, qualitative evaluation and MCDA, and that does not require a large number of evaluating experts.

Another contribution of this paper is suggesting the most adequate WEEE take-back system for the case of Rio de Janeiro, with basis on a sustainability assessment of available alternatives. The recommended solution is a hybrid collection system with delivery points at EEE shops, metro stations and neighbourhoods, integration of social enterprises and cooperatives in the pre-treatment processes, and adequate recycling of all components in the country. Achieving this scenario, however, may require a progressive implementation, in which a starting point could be organising

collection and pre-treatment phases and avoiding informality and landfilling, but temporarily exporting PCBs to developed countries with adequate technologies.

Further steps in this research are: to make qualitative evaluations with a large sample of both national and international experts, in order to allow for statistical inference; to apply different MCDA methods using the same collected data, in order to test their performances in such a decision problem; to collect primary data for more precise evaluations, both for the environmental assessment (LCA) and social and economic indicators. Another possibility is to integrate GIS with the methodology in search for logistics optimisation (routing and siting).

Acknowledgement

The first author thanks the support from CAPES-Ministry of Education, Brazil.

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